

## Message Text

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ACTION SCA-01

INFO OCT-01 EUR-06 ADP-00 PPTE-00 /008 W

----- 040851

R 101207Z JUL 73

FM AMEMBASSY WARSAW

TO SECSTATE WASHDC 4711

UNCLAS SECTION 1 OF 2 WARSAW 3341

EO 11652: NA

TAGS: CGEN

SUBJ: CONSULAR PACKAGE FY -1975

REF: DEPT 'S A-5027

SECHEDULES I THROUGH VI OF WARSAW'S FY 75 CONSULAR  
PACKAGE FOLLOWS:

SCHEDULE I - IMMIGRANT VISAS.

	FY 73	FY 74	FY75
IVS ISSUED	1931	1950	1950
IVS REFUSED	1536	10	10
IVS REPLACED	0	0	0
TOTALS	3767	1960	1960

MAN-HOURS UTILIZED:

AMERICAN	2065	2050	2050
LOCAL	8552	8550	8550
TOTALS	10,617	10,600	10,600

SCHEDULE II -NONIMMIGRANT VISAS.

	FY 73	FY74	FY75
NIVS ISSUED	8373	9000	9600
NIVS REFUSED	8630	7500	7900
VIVS REVAL/TRANS	0	0	0
SUB-TOTAL	15303	16500	17700
BCCS ISSUED	0	0	0
CREW LIST PROCEESSED		265	275 285
INDIVIDUAL NAMES		10124	11000 11500
CONGRESSIONLS		701	750 800

MAN-HOURS UTILIZED:

AMERICAN	4106	4366	4626
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LOCAL	12899	16;:79 8,13740 (#)
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TOTALS	16195	17186	18"066
SCHEDULE III - SPECIAL CONSULAR SERVICES			
DEATHS OF U.S. CITIZENS	TB '9 (#)	55	60
ESTATES AND PROPERTY	910	950	1000
NOTARIALS	2037	2200	2400
W/W	125	150	175
ARRESTS	1	2	2
SEAMAN AND SHIPPING	0	0	0
TREASURY CHECKS	46810	50000	54000
OTHER AGENCIES	6132	6600	7100
CONGRESSIONALS	85	85	85
MAN HOURS UTILIZED:	FY73	FY74	FY75
AMERICANS	986	1246	1506
LOCALS	4818	5338	5858
TOTALS 5804	6584	7364	

## SCHEDULE IV - CITIZENSHIP AND PASSPORT.

EXECUTION OF APPLICATIONS	564	580	595
EXAMINATIONS OF APPLICATIONS	0	0	0
ISSUANCE	590	605	620
CERTIFICATE OR CARD/IDENTITY	6	6	6
NO-FEE	0	0	0
AMENDMENT	26	30	30
VERIFICATION	0	0	0
REGISTRATIONS	247	260	275
BIRTH AFFIDAVIT	0	0	0
BIRTH REGISTRATION	7	7	7
COPY FS-240	7	U	7
WITNESS TO MARRIAGE	1	0	0
WAIVER OF PASSPORT	0	0	0
TOTALS	1448	1495	1540
MAN-HOURS UTILIZED:			
AMERICAN	328	328	328
LOCAL	2190	2190	2190
TOTAL	2518	2518	2518

## SCHEDULE V - REMARKS AND JUSTIFICATIONS.

1. VISA WORK CONTINUED TO DOMINATE THE CONSULAR SECTION'S ACTIVITIES DURING FY 73. THE GOP'S PASSPORT POLICY REMAINED A LARGELY UNKNOWN FACTOR AND CONTINUES TO MAKE VISA WORKLOAD PROJECTIONS DIFFICULT.

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2. IV ISSUANCES IN FY 73 WERE DOWN APPROXIMATELY 30 PERCENT FROM FY 72, WHICH IN TURN WERE DOUBLE THOSE OF FY 71. MOST OF THE FY 73 REDUCTION TOOK PLACE FROM FEBRUARY THROUGH JUNE 3, 1973 (A MONTHLY AVERAGE OF 125 AS AGAINST 187 FOR THE REMAINDER OF THE FISCAL YEARS). SINCE THERE IS

NO ADMINISTRATIVE BACKLOG, AND PAST STATISTICS DO NOT REVEAL ANY SIGNIFICANT SEASONAL FACTOR, THE REDUCTION MAY

BE CAUSED BY A CHANGE IN GOP POLICY OR SIMPLY MAY BE AN ABERRATION. THE EMBASSY FEELS THAT IT IS TOO SOON TO CONCLUDE THAT THERE IS A DOWNWARD TREND, HOWEVER, AND HAS PROJECTED IV ISSUANCE AND MAN-HOURS ON THE BASIS OF FY 73 PERFORMANCE. THE EMBASSY NOW HAS OVER 21,000 REGISTERED INTENDING IMMIGRANTS, ALMOST 16,000 OF WHICH WOULD BE JOINING RELATIVES. WHILE A STAFFING INCREASE IS OBVIOUSLY NOT IN ORDER, A STAFF REDUCTION ON THE BASIS OF THE FY 73 DOWNTURN WOULD BE EQUALLY INAPPROPRIATE, GIVEN THE NUMBER OF REGISTRANTS AND THE UNPREDICTABILITY OF THE GOP. ALTHOUGH LOCAL IV MAN-HOURS FOR FY 73 REFLECTED THE REDUCTION IN ISSUANCES, AMERICAN IV MAN-HOURS EXCEEDED LAST YEAR'S PROJECTION, PROBABLY BECAUSE OF TRAINING NEEDS BROUGHT ABOUT BY STAFF SHORTAGES. THESE TRAINING REQUIREMENTS WILL CONTINUE WITH AN ENTIRELY NEW VISA STAFF ARRIVING THIS SUMMER. SECTION 221(G) REFUSALS ARE SHOWN FOR FY 73, ALTHOUGH THEY ARE TECHNICAL ONLY AND MOST ARISE OUT OF THE POLISH PRACTICE OF REQUIRING A VISA PROMISE BEFORE A PASSPORT WILL BE ISSUED. THE FY 73 TOTAL OF 3,467 IS THEREFORE MISLEADING AND HAS NOT BEEN CARRIED OVER INTO THE PROJECTIONS, WHICH REFLECT ONLY ESTIMATED NOT ACTUAL CFINALS# UNDER SECTION 212 (A). DAVIES

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ACTION SCA-01

INFO OCT-01 EUR-06 ADP-00 PPTE-00 /008 W

----- 041101

R 101207Z UUL 73

FM AMEMBASSY WARSAW

TO SECSTATE WASHDC 4712

UNCLAS SECTION 2 OF 2 WARSAW 3341

3. NIV ISSUANCE

Q AND REFUSALS DROPPED SLIGHTLY DURING FY 73, ALTHOUGH REFUSALS, CREW LIST VISAS, AND BUSINESS VISITOR VISAS INCREASED. THE INCREASE IN REFUSALS, COUPLED WITH LAST YEAR'S HIGH REFUSAL RATE, RESULTED IN

A SUBSTANTIAL INCREASE IN THE VOLUME OF CORRESPONDENCE (CONGRESSIONALS, FOR EXAMPLE WENT FROM 495 TO 701) AND A CONSEQUENT INCREASE IN MAN-HOURS PER APPLICANT. ESTIMATED INCREASE FOR FY 73 AND 75 HAVE BEEN SCHEDULED DOWN TO REFLECT THIS APPARENT STABILIZATION, WHICH THE EMBASSY ATTRIBUTES TO A LEVELLING-OFF OF DEMAND RATHER THAN TO ANY INCREASED GOV RESTRICTIONS ON TOURIST PASSPORT ISSUANCES. THE ESTIMATED INCREASE SHOWN ARE BASED ON THE FIGURES FOR MAY AND JUNE 1973, WHICH WERE NEARLY DOUBLE THOSE OF LAST YEAR AND SEEM TO REFLECT MORE THAN A MERE SEASONAL INCREASE, AND A PROJECTED INCREASE IN DEMAND ASSOCIATED WITH THE BICENTENNIAL. NO STAFFING INCREASES, OTHER THAN THOSE DISCUSSED BELOW, WILL BE REQUIRED IN FY 74 OR 75.

4. ESTIMATED REQUIREMENTS FOR THE NEW CONSULATE IN KRAKOW ARE INCLUDED IN SCHEDULE VI UNDER GENERAL CONSULAR. ADDITIONAL MAN-HOURS ARE SHOWN IN SCHEDULES II AND III. THEY ARE BASED ON THE ASSUMPTION THAT CONSULAR ACTIVITIES WILL NOT BEGIN IN KRAKOW BEFORE JANUARY 1, 1974, THAT THEY WILL INCLUDE NORMAL CONSULAR SERVICES OTHER THAN IVS, PASSPORTS, AND CHECK DISTRIBUTION, AND THAT ONE AND ONE-HALF AMERICANS AND THREE LOCALS WILL BE REQUIRED (ASSUMING APPROVAL OF AN AMERICAN ADMINISTRATIVE ASSISTANT WHO WOULD SPEND ONE-HALF OF HIS TIME ON CONSULAR WORK).

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THE ESTIMATES ASSUME THAT ONE AMERICAN AND TWO LOCAL POSITIONS WOULD BE TRANSFERRED FROM WARSAW, LEAVING ONE-HALF AN AMERICAN POSITION AND ONE LOCAL POSITION AS NEW REQUIREMENTS. THESE REQUIREMENTS ARE BASED ON A PROJECTED CONSULAR DISTRICT OF KRAKOW, RZESZOW, KATOWICE, AND OPOLE PROVINCES, WHICH WOULD ABSORB OVER 50 PERCENT OF WARSAW'S CIVIL TRAFFIC AND A MUCH HIGHER PERCENTAGE OF ITS MALDISTRIBUTED CIVIL TRAFFIC. KRAKOW WOULD HAVE A HIGH MAN-HOUR PER APPLICANT RATIO AND LARGE VOLUME OF VISA CORRESPONDENCE.

SCHEDULE VI - CONSULAR STAFFING.

	FY 73	FY74	FY75
VISA			
AMERICANS	3	2-1/2	2
LOCALS	14	14-1/4	14-1/2
SCS			
AMERICANS	3/4	3/4	3/4
LOCALS	3-3/4	3	3-1/4
CITIZENSHIP/PASSPORTS			
AMERICAN	1/4	1/4	1/4
LOCALS	1-1/4	1-1/4	1-1/4
GENERAL CONSULAR			
AMERICANS	2	2-3/4	3-1/2

LOCALS	0	0	0
TOTAL			
AMERICANS	6	6-1/4	6-1/2
LOCALS			
	18	18-1/2	19.

DAVIES

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## Message Attributes

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**Concepts:** n/a  
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**Copy:** SINGLE  
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**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
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**TAGS:** CGEN  
**To:** STATE  
**Type:** TE  
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